



New Hampshire School Boards Association
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OCTOBER 2021 DELEGATE ASSEMBLY MINUTES OCTOBER 16, 2021

1. Welcome and Introductions:

President Travis Thompson, SAU #16, Exeter Regional Cooperative, called the October 2021 Delegate assembly to order at 11:06 a.m.

President Thompson led the Assembly in the Pledge of Allegiance.

President Thompson provided opening remarks and introductions of the NHSBA Officers and Board of Directors in Attendance:

Brenda Willis, Vice-President (Derry Cooperative)
Shannon Barnes, Immediate Past-President (Merrimack)
Holly Kennedy, Hinsdale
Ege Cordell, Chesterfield
Tim Dow, Franklin
James Noyes, Bethlehem
Matt Pappas, Rochester
Kris Raymond, Allenstown
Jack Widmer, Governor Wentworth Regional

President Thompson introduced NHSBA Staff and others in attendance:

Barrett Christina, NHSBA Executive Director
Will Phillips, NHSBA Staff Attorney
Becky Wilson, NHSBA Director of Governmental Relations/Official Assembly Recorder
Amanda Aldous, NHSBA Operations Manager
Matt Upton, Parliamentarian

2. Certification of Delegates:

President Thompson calls upon Brenda Willis to certify the number of delegates present.

Brenda Willis states and certifies that of the 161 eligible school boards, 49 official delegates are present and in attendance.

President Thompson declares a quorum present and makes a correction that 50 official delegates are present and calls the October 2021 Delegate Assembly to order. The Delegate Assembly is called to order at 11:09 a.m.

3. Adoption of Agenda:

President Thompson asks all delegates to refer to the materials in the Delegate Assembly Packet, which includes the agenda. President Thompson asks for a motion to adopt the proposed agenda.

The motion is made by Chris Bober, Hillsborough-Deering and properly seconded by Tim Josephson, Mascoma Valley.

Motion to accept the October 2021 Agenda was adopted by voice vote.

4. Adoption of Minutes from the January 2021 NHSBA Virtual Delegate Assembly:

President Thompson asked for a motion to adopt the minutes of the January 2021 Virtual Delegate Assembly, as presented. Motion is made via multiple Delegates and properly seconded by Erica Helm, Strafford. Motion passes by show of cards, with 13 abstentions.

5. President's Report:

President Thompson makes some brief remarks, beginning by thanking everyone for being here today and notes that it is great to be back in person after last January's Virtual Delegate Assembly. It has been a challenging 20 months, and President Thompson wants to express his gratitude to all and for the work and dedication members have given to students and districts. President Thompson also wants to thank Barrett Christina for his support of all members, as well as the tireless work of NHSBA staff, Becky Wilson and Will Phillips, and also expresses the board's gratitude and thanks to Amanda Aldous for her constant support and overall operations of NHSBA. President Thompson asks that Ms. Aldous come into the room for her round of applause.

6. Nominating Committee Report:

President Thompson recognized Immediate Past-President, Shannon Barnes, to present the report of the NHSBA Nominating Committee, as found in the booklet for the Delegate Assembly. Ms. Barnes states that the role of the Nominating Committee is to guide the mission of our Association, and states that each candidate presented today, aligns with our mission, as well as provides membership with an experienced and committed board, who

understands and appreciates the goal of our Association. Ms. Barnes states that she submits these to the membership with the highest recommendation.

Those nominated are as followed:

Brenda Willis, Derry Cooperative, President – one-year term
Holly Kennedy, Hinsdale, First Vice President – one-year term
Second Vice-President position to remain vacant this year
Travis Thompson, Exeter Regional Coop, Immediate Past-President – one-year term
Shannon Barnes, Merrimack, South Central Seat – three-year term

Motion made by Shannon Barnes to accept the report of the nomination committee, with a second by Barbara Kiszka, Timberlane. Vote passes with show of cards, with 3 abstentions.

President Thompson congratulated the 2021 officers and the reelected Board Members.

7. Treasurer's Report:

President Thompson recognizes First Vice-President, Holly Kennedy, to provide the treasurer's report. Ms. Kennedy presents the report, which covers Fiscal Year 2020 as found in the booklet for the Delegate Assembly. Ms. Kennedy reviews the services provided by NHSBA to its members. Membership dues are the main source of revenue. The report is now placed on file.

8. Executive Director's Report:

President Thompson asks Barrett Christina, Executive Director, to present his report. Mr. Christina wants to say thank you to local board members for their commitment to their districts and for their leadership. Mr. Christina points members to the copy of his report in the booklet, to review what training has been provided this year, and he is pleased to state that NHSBA has provided a significant number of trainings for listed school boards this past year. NHSBA has held over twenty-five webinars, with very high attendance of school board members across the state, and the pandemic has changed the delivery of some of this in a positive way. Mr. Christina wants to thank members for accessing and utilizing the services of NHSBA, and we have had webinars with over one hundred members attending. Mr. Christina again wants to say thank you, as always, for the members' support.

9. Resolutions:

President Thompson asks that any delegates who are the registered delegates, to be sure they have registered with Ms. Aldous as the primary or secondary delegate. President Thompson asks Brenda Willis to confirm the number of official delegates. Ms. Willis verified that of the 161 eligible delegates, 50 are in physical attendance today.

Deliberations on Oct. 2021 Resolutions:

President Thompson begins by providing the overview of the process. The resolutions are in the materials. President Thompson reviews that Resolutions Numbers 1-7 are proposed continuing resolutions, and that a single motion will be made to accept these as a block. If a member wants to propose removal of any of these continuing resolutions, please ask President Thompson for discussion.

Those resolutions printed in the book on green papers, are new, proposed recommendations.

President Thompson states that any delegate who wants to make a motion to accept a proposed resolution, when that resolution was not recommended by the Board, can make a motion to do so. However, no motion will be made by the Board.

If the proposed resolution was recommended by the NHSBA Board, a board member will make a motion to accept these resolutions.

A new or amended resolution can be brought from the floor. If anyone is planning on bringing a new resolution to the floor, President Thompson asks that these members approach Mr. Christina.

President Thompson reviewed the rules of an orderly meeting. These are provided to members in the booklet.

A motion is made to readopt the Proposed Continuing Resolutions (Numbers 1-7 in the handout) by Chris Bober, Hillsborough Deering. Seconded by Tim Dow, Franklin.

The Delegate from Raymond, Joseph Saulnier, makes a motion to separate out Continuing Resolution number six from the block vote. This motion is seconded by the delegate from Lebanon, Stephen Kantor. No further discussion is had. This motion passes by majority voice vote, with 3 nays and 5 abstentions.

The original motion is revisited, to readopt the proposed Continuing Resolutions #1 - #5 and #7.

The Delegate from Lebanon, Stephen Kantor, makes a motion to separate out Continuing Resolution number three. This motion is seconded by the Delegate from Timberlane, Barbara Kiszka. This motion fails by show of cards, with 13 aye, 3 abstentions.

The Delegate from Concord, Gina Cannon, makes a motion requesting Continuing Resolution number seven be updated to state the year 2022-2023. Ms. Cannon is unsure if it needs to be pulled out in order to be corrected. The Delegate from Concord, Gina Cannon, makes a motion to separate out Continuing Resolution number seven. This motion is seconded by the Delegate from Raymond, Joseph Saulnier. This motion passes by show of cards, with 2 nay and 3 abstentions.

The motion on the floor is to adopt Continuing Resolutions # 1-5. This motion is moved by the delegate from Pembroke, Andy Camidge, and seconded by the Delegate from Conval, Katherine Heck. Seeing no further discussion, the vote is held. This motion passes by show of cards, with 3 nay and 1 abstention. Continuing Resolutions #1-5 continue to be adopted.

Discussion on Continuing Resolution number six. The Delegate from Raymond, Joseph Saulnier, asks what the advantages are, of going back to the “old way” of giving this money to sending towns versus the towns in which the tuitioned school resides. The Delegate from Chester, Royal Richardson, discusses the relationship needed between the receiving district and the sending district, in regard to understanding the need for collaboration on use of IDEA funds through the IDEA grants, and how these monies are used. Mr. Richardson expresses that despite requests, there has been no help from the NHDOE or the Attorney General’s office in terms of how to resolve this. There was an initial outfall for the districts who need to tuition students to another district for high school.

Seeing no further discussion, the motion on the floor is to readopt Continuing Resolution number six. This motion is made by the Delegate from Merrimack, Shannon Barnes, seconded by the Delegate from Newfound, Thomas Edwards. This motion passes by show of cards, with 4 nay and 2 abstentions. Continuing Resolution number six continues to be approved.

Discussion turns to Continuing Resolution number seven, and the motion to change/correct the year in this resolution to 2022-2023. There is a discussion about changing/correction of the date, or to extend the date. Gina Cannon, Concord, has a concern about the enrollment numbers for 2021-2022, and 2022-2023, and states that districts are not sure if the ability to calculate adequacy using the 2019 numbers for 21-22 will be helpful. President Thompson asks NHSBA Director of Governmental Relations, Becky Wilson, to give a quick legislative review in regard to why the legislature gave this authority to the NHDOE to determine which year to use, to calculate adequacy for 2020-2021.

Ms. Wilson reviewed that the NHDOE, was given the authority to use either the 19-20, or 20-21 enrollment and Free and Reduced Lunch numbers, for whichever year was higher, to calculate adequacy for districts which were adversely impacted by the pandemic. Many districts, especially larger districts and those who typically have a high rate of free and reduced lunch students have seen a significant drop and have had a very hard time getting families to complete the Free and Reduced Lunch paperwork, given the waivers obtained by the state to provide free lunch to all. The Delegate from Manchester, Leslie Want, concurs. Ms. Wilson expresses that we are not sure, at this time, what direction or what legislation may come from the 2022 legislative session in regard to this.

Parliamentarian Upton provided feedback that if the body amends this Continuing Resolution to state specifically, “2022-2023” this may be very limiting and would not allow districts to consider using 19-20, or 20-21. Mr. Upton suggests that perhaps the Assembly does not amend the resolution, because the statute has already taken care of it.

The Delegate from Wilton-Lyndeborough, Jonathan Vanderhoof, asks a process question. Mr. Vanderhoof states that he is under the impression that as a Delegate of the Wilton-Lyndeborough Cooperative School Board, every individual board member cannot speak for the board as a whole, unless these resolutions have been discussed with the full local board prior. Mr. Vanderhoof states that he feels he is here to cast the vote for the board on the resolutions as they were presented prior to the Delegate Assembly. By making a change to a Continuing Resolution, he does not feel that the board would give him the authority to vote on this without having had time to review this with the full board.

Parliamentarian Upton states that this is a bylaw issue. He states that it is the belief of the Assembly that any delegate who comes here on behalf of the board, is given authority or is complicit to act on behalf of the board.

Executive Director Christina states that this has been brought up before in previous Delegate Assemblies, specifically in relation to Delegates bringing new resolutions from the floor. Delegates have voted on these; on behalf of the boards they represent. Mr. Vanderhoof from the Wilton-Lyndeborough School Board stated that there is nothing that says Delegates are given that authority. Parliamentarian Upton suggested that Delegates abstain from the vote if the Delegates feel they have only specific limited authority. The Delegate from Merrimack, Shannon Barnes, stated that in Merrimack, this authority is given at a public-school board meeting, which is on camera, and the Delegate is authorized to serve Merrimack's best interest at the delegate assembly today.

The Delegate from Monadnock, Lisa Steadman, asks if this is too limited of a resolution? Is it appropriate to carry it forward as a continuing resolution, as it is very time specific? President Thompson states it was submitted last year by Manchester Board of School Committee, and it is a limited resolution. Executive Director Christina states that regardless of what the body chooses to do with this specific resolution, NHSBA does have other resolutions specific to full funding by the state.

The Delegate from Keene, Rossana Rossoukh-Kordana, asks if there is any way to adjust the language, so that it is not listing a specific year, but includes language such as, "as the pandemic continues, etc." but does not give a timeline. Could there be an extension of the resolution?

The Delegate from Wilton-Lyndeborough Cooperative, Jonathan Vanderhoof asks Delegate, Shannon Barnes, from Merrimack to clarify the authority given to her by the Merrimack board. Mr. Vanderhoof from Wilton-Lyndeborough Cooperative feels that this specific direction (to obtain this authority to vote for new or amended resolutions) was not part of the directions provided to boards by NHSBA.

The Delegate from Inter-lakes, Nancy Starmer, asks for clarification again on the dates in Continuing Resolution number seven. Parliamentarian Upton explains that the current legislation passed in the 2021 session, gives districts the higher enrollment and Free and Reduced Lunch count of the two years to calculate adequacy.

The Delegate from Chester, Royal Richardson, provides a follow up comment. As this resolution addresses a specific point in time, perhaps it may not need to be a continuing resolution, and should the Assembly need to consider just removing it altogether.

Executive Director Christina reminds the Assembly that when this Resolution was presented, the NHSBA Board of Directors did not recommend adopting this. He reminds the Assembly that NHSBA does already have broader appropriate resolutions around school funding, under which this issue would be covered, and the way this resolution was stated, it has served its purpose for now.

The Delegate from Auburn, Derek Berger, calls the question.

The Delegate from Fall Mountain, Joseph Levesque, states that this whole issue is all about parents having to fill out a form to get Free and Reduced Lunch and that they didn't have to do it in 2020, and don't have to do it in 2021. Mr. Levesque suggests putting in a resolution or legislation to try and reduce the paperwork parents need to do, in order to qualify for this. It is a burden on families, and we should focus on that.

The Delegate from Hooksett, Wayne Goertel, asks to move the question. The motion is to amend Continuing Resolution number seven to include the 2021-2022 school year. This motion fails by voice vote, with 2 abstentions.

The Delegate from Merrimack, Shannon Barnes, makes a motion to amend Continuing Resolution number seven with language suggested below:

7. School districts should be held harmless for pandemic related reductions in enrollment that may negatively impact differentiated aid. Differentiated aid should be based upon free and reduced numbers from pre-pandemic enrollment or current enrollment, whichever is greater. The NHSBA will make this a priority in its lobbying efforts. (January 2021 – amended Oct 2021)

The motion was properly seconded.

The Delegate from Wilton-Lyndeborough Cooperative, Jonathan Vanderhoof, asked how "pandemic related" will be defined. Mr. Upton states it would likely be via a Governor's Emergency Order.

The motion on the floor is to vote on adopting the amended Continuing Resolution number seven.

The motion to accept amended language passed by show of cards, with 1 nay and 2 abstentions.

A motion to adopt is made by the Delegate from Merrimack, Shannon Barnes, and seconded by the Delegate from Conval, Katherine Heck. This motion is passed by show of cards, with 4 nay and 1 abstention.

The Delegate Assembly moves on in the agenda to consider new resolutions. There is also one resolution that was submitted past the deadline, and this resolution will be brought to the Delegates to determine if the Delegate Assembly wants to consider this resolution.

Proposed Resolution #8:

This resolution is brought forth by the Mascoma Regional School Board and is not recommended by the NHSBA Board of Directors.

A motion to accept proposed resolution number eight was made by the Delegate from Mascoma Valley Regional, Tim Josephson, and is seconded by the Delegate from Hanover and Dresden, Deborah Bacon Nelson.

The Delegate from Mascoma, Tim Josephson, provides comments regarding their experience of having a student school board representative. This would be to recognize the stellar work they do, through a scholarship. They would like this resolution to pass in order to direct the NHSBA in the same light to support and nurture student representatives in the same way the other NHSBA scholarship does for members' children/grandchildren.

President Thompson asks for further discussion. The Delegate from Timberlane, Barbara Kiszka, states this is a local control issue and in Timberlane, they typically give their student representatives scholarship opportunities already. Ms. Kiszka asks what would be the mechanism for the scholarship decisions? Executive Director Christina states that for the existing student scholarship program, there is an informal rubric for applications, the NHSBA Board of Directors and staff review applications and scholarship recipients are then vetted by staff and NHSBA Board of Directors.

The Delegate from Auburn, Derek Berger, asks for a point of order: How would we go about approving this as an idea but not as a resolution? Executive Director Christina reviewed how this could move forward, and that it would be within the Delegates' authority for them to give NHSBA direction to set this up. The Assembly continues to discuss this as an idea, with clarification as to where the funding is coming from, etc. President Thompson states that this could be absorbed through our usual budget without an increase to any membership dues, etc. Executive Director Christina states that NHSBA typically offers five, \$2000 scholarships per year for children or grandchildren of school board members in the current program, based on regions. Mr. Christina would consider it being a very similar process and award, with no additional cost to members. The Delegate from Hooksett, Wayne Goertel, asks why not do this as a local district, versus directing NHSBA to do this?

There is a vote on the floor to accept Resolution number eight as presented. This motion fails.

There is a general sentiment of those who support the idea, and that the sense is positive that the Delegates would like NHSBA to move forward with the development of this, without it being a resolution. A vote is taken on directing NHSBA to develop a scholarship application process for student school board representatives. This motion passes via show of cards, with 3 nays.

The Delegate from Keene, Rossana Rossoukh-Kordana, requests that once the program is set up, could there be communication with board members to let the members know how the decision-making process goes and how they could ask to be included in that. Executive Director Christina reviewed the current process for our other scholarships and ensured that members would be made aware of the additional scholarship opportunities. The Delegate from Chesterfield, Ege Cordell, stated that she feels the current application process is a meaningful and a rigorous process and is excited to see the benefit of this and the broader reach, etc. This will be very good to open that relationship and increase student membership on school boards.

Proposed Resolution #9:

This resolution is brought forth by the Wilton-Lyndeborough Cooperative School Board and is not recommended by the NHSBA Board of Directors.

The Delegate from Wilton Lyndeborough Cooperative, Jonathan Vanderhoof, makes a motion to adopt Proposed Resolution number nine. There is no second. This motion fails and Proposed Resolution number nine is not adopted.

Proposed Resolution #10:

This resolution is brought forth by the Keene School Board and is recommended by the NHSBA Board of Directors.

The motion is made to accept Proposed Resolution number ten by the Delegate from the Keene School Board, Rossana Rossoukh-Kordana. This motion was properly seconded.

The Delegate from Keene, Rossana Rossoukh-Kordana reviewed the reasons for this proposed resolution, and Ms. Rossoukh-Kordana read a statement prepared by the Keene Board.

This motion to accept this Proposed Resolution passes by show of cards, 5 nay and 1 abstention. This Proposed Resolution is accepted.

Proposed Resolution #11:

This resolution is brought forth by the Merrimack Valley School Board and is not recommended by the NHSBA Board of Directors.

No motion is made to accept this proposed resolution and this resolution is not accepted.

Proposed Resolution 12:

This resolution is brought forth by the Hanover and Dresden School Boards and is not recommended by the NHSBA Board of Directors.

The Delegate from Hanover and Dresden School Boards, Deborah Bacon Nelson, makes a motion to adopt Proposed Resolution number twelve, seconded by the Delegate from Keene, Rossana Rossoukh-Kordana, and Ms. Bacon Nelson speaks to this motion.

The Hanover and Dresden Delegate, Deborah Bacon Nelson, states that she is gratified that the previous resolution addressing a similar concern was already accepted but is taking issue with the NHSBA saying it focuses only on one specific bill. Ms. Bacon Nelson states that the resolution does not sit on one bill, has strong language, and is thoughtfully crafted by the Board. Ms. Bacon Nelson asks that other delegates please understand what is happening in schools in NH and give the Hanover and Dresden school boards the courtesy of a vote.

The motion on the floor is to adopt Proposed Resolution number twelve. The motion fails by show of cards, with 5 yay, and zero abstentions. The proposed resolution is not approved.

President Thompson asks the Delegate Assembly to determine how it would like to proceed with the late Resolution submittal from the Monadnock Regional School Board. For procedural clarification, in order to discuss this proposed resolution, there would need to be a $\frac{2}{3}$ vote for the body to discuss this proposed resolution, then allow it to be introduced and then the assembly could proceed with a simple majority vote to adopt, etc.

A vote is taken to determine if the Delegate Assembly wants to move forward with discussing this proposed resolution. Vote is 36 in favor (33 would be the necessary $\frac{2}{3}$ vote).

The required $\frac{2}{3}$ majority has been met to allow this to be discussed.

A motion was made and properly seconded to discuss this proposal. Following a show of hands, the motion received the necessary $\frac{2}{3}$ majority to be brought forward for discussion.

The Delegate from Monadnock, Lisa Steadman, was under the impression that another district was submitting a proposal very similar to this, but then, that other district did not submit a proposed resolution. There is a concern that many people, public and board, liked the remote meetings, there is a sentiment that this helps to meet quorum by allowing alternative means of participation, especially in districts which are geographically sprawled, etc. The Delegate from Monadnock, Lisa Steadman, uses the example of the participation in NHSBA webinars and the participation increase is the same as what the Monadnock Board is seeing in meeting participation when remote or virtual options are allowable. Their board is seeing less misinformation, more useful communication, and has proposed legislation being developed with Senators Kahn and Riccardi to address this. Senator Kahn did reach out and there is a study committee to expand access and remote/virtual access to meetings.

Further discussion by the Delegates. One delegate states that they are slightly worried about the language, but support the idea. They ask for clarification if it is the intent to allow all board members to be remote - can we consider adding an amendment to add "all"?

Executive Director Christina clarified that when the Executive Order and State of Emergency ended/expired in June, this did change some things, however, there are already statutes that do allow one or more board members to participate remotely, only if a quorum of the body is publicly present physically. There also needs to be a physical place for the public to view the meeting or participate, etc.

The Delegate from Mascoma, Tim Josephson, stated that they used remote meetings all year, and didn't miss a beat. This has been extended for participation for some members due to ongoing health issues with no concern. The Delegate from Manchester, Leslie Want, states that they have had many versions of meetings - some entirely online and some hybrid - also it is televised on public tv. It is very difficult to televise hybrid meetings. Ms. Want appreciates the intent and understands it works well for many - but not Manchester. While Ms. Want appreciates the intent, she cannot support this proposed resolution.

The Delegate from Hooksett, Wayne Goertel, states that they broadcast on YouTube, livestream, etc. and require a quorum to show up physically, but allow others to attend remotely, etc.

The Delegate from Conval, Katherine Heck, asks for a point of information that there is a legislative committee meeting on Oct 20th meeting on HB 108.

The Delegate from Amherst, Terri Behm, clarifies that for those concerned, this resolution does not require boards to meet virtually, it simply gives the option. Boards do not have to do it, but engagement has increased. It is up to each district, but very strongly supports this.

The Delegate from Concord, Ginna Cannon, is concerned this change would get rid of the need for in person meetings. In Concord, not everyone has computer access and wants to be sure this really provides access. Executive Director Christina again states that there would need to be a public viewing location. NHSBA Staff Attorney Phillips stated that this would not support legislation that does not allow for some kind of public access through viewing location, phone access, remote viewing platform, etc. Executive Director Christina confirms this.

The Delegate from Chichester, Benjamin Brown, states that this is about allowing board members to access remotely, not necessarily the public. This is just about board member participation. The Delegate from Grantham, Brittany Pye, asks that this advocacy include clarification on: the continuation of meetings if access becomes spotty or dissolves, if public has no access do we need to adjourn the meeting if just remote access is limited versus public access in person, quorum in person, etc. There have been some questions from the community, if you have previously had remote access for viewing, but not for board business.

The Delegate from Raymond, Joseph Saulnier, states that there has never been a provision when you could not remote the public in. You are always allowed to provide a live stream, you tube, etc. but if quorum is present, you can allow remote access.

There is a motion by the Delegate from Monadnock, Lisa Steadman to amend the original proposed resolution with the language suggested below:

13. The New Hampshire School Boards Association supports amendment of RSA 91-A to allow for remote participation of all public body members in official meetings of full boards and committees.

The motion was properly seconded.

No further discussion is had regarding the amended language. The amended language passes by show of cards, with 8 opposed, 5 abstentions.

There is some further discussion on the proposed resolution as amended. The Delegate from Pittsfield, Diane Rider, asks that public perception be considered of fully remote board meetings or when the board goes into nonpublic, etc. It is important to be sure that if people are scattered throughout the house, etc. that there is transparency. The Delegate from Litchfield, Christina Harrison, stated that their school board has not gone back to remote, and Ms. Harrison is also on the local budget committee. They require the person remoting in, to disclose why they are remote, where they are, and who else is in the room, etc. The Delegate from Chester, Royal Richardson, reiterates that this is just another tool in the toolbox. If your relationship is one with your community where it is positive/negative, to function remotely/virtually, then do what is best in your community. This is just an option and tool.

The motion on the floor is to accept the proposed amended resolution. The motion passes by show of cards, with 8 nay, 6 abstentions.

10. Adjournment

President Thompson asks for a motion to adjourn the meeting. Motion is made by Delegate from Merrimack, Shannon Barnes, seconded and approved by the full body.

The October 2021 Delegate Assembly is adjourned at 12:48 p.m.